DEFUSING THE RELEVANCE OF LIFE SPAN VARIATIONS FOR PENSION SCHEMES

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OUTLINE

- I. Status Quo of Public Pension Systems
- 2. Longevity Heterogeneity
- 3. Sufficiency
- 4. Conclusion

STATUS QUO OF PUBLIC PENSION SYSTEMS

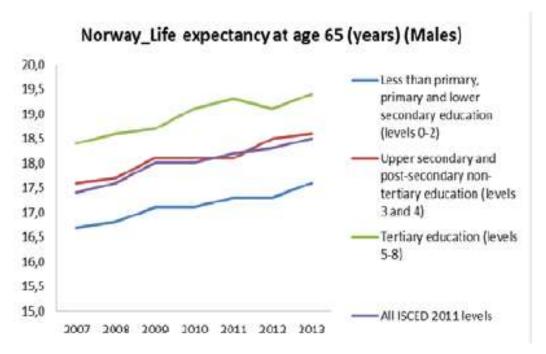
- Goals:
 - Risk pooling against the risks of longevity
 - Status preservation (→ monthly instalments)
 - Distributive justice
- Fixed retirement age
- Contributions and monthly benefits depending on...
 - Income, labour market participation, residence, etc.
 - Often: <u>not</u> on longevity
- Life-time benefits do depend on longevity
- → The life-time fairness depends i.a. on the assumption of roughly equal chances for everyone to reach old age

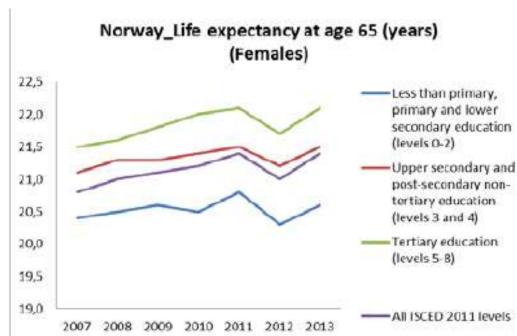
STATUS QUO OF PUBLIC PENSION SYSTEMS

- Life expectancy ↑ + Entry age stable → Pay-out period (life-time) ↑ → Costs ↑
- Common proposal: Healthy life expectancy \uparrow \rightarrow Entry age \uparrow
- → Aggravated problem of longevity heterogeneity

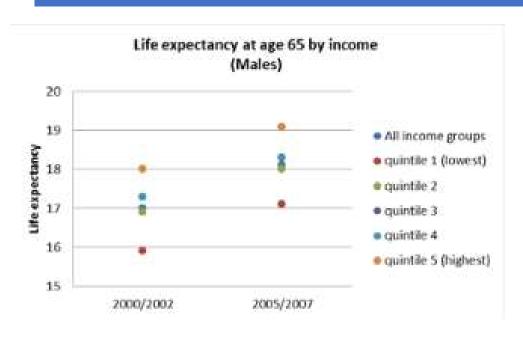
LONGEVITY HETEROGENEITY

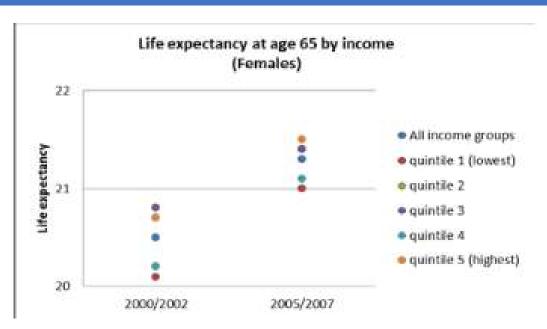
- Longevity Heterogeneity:
 - Uneven distribution of life spans.
 - Depending on socio-economic status.
- Result:
 - Redistribution from low-income to high-income.
 - Implicit tax for low income individuals of up to 20% (Ayuso et. 2016).
 - Swallows redistributional momentum in pension schemes (e.g. Bosworth 2018).
- → Pension promise is more valuable for a rich person than for a poor person (Whitehouse and Zaidi 2008).





^{&#}x27; Source: Ayuso et al. based on Eurostat 2015





Source: Ayuso et al. based on Statistics Canada, Canadian Vital Statistics, Birth and Death Databases, and population estimates.

Table 6: Implicit tax/subsidy rates by lifetime income quintiles in the United States 1/

Male	Quintile 1	Quintile 2	Quintile 3	Quintile 4	Quintile 5
Cohort 1930	-5.3	-3.2	0.0	+6.0	+12.8
Cohort 1960	-21.9	-15.3	0.0	+13.2	+16.2
Female	Quintile 1	Quintile 2	Quintile 3	Quintile 4	Quintile 5
Cohort 1930	-0.3	-3.1	0.0	+3.1	+11.7
Cohort 1960	-12.7	-8.3	0.0	+2.2	+29.3

Note: ^{1/} Applies for fully actuarial annuity. – signals a tax, and + a subsidy rate. The estimates assume the pension indexation rate is equal to the discount rate.

Source: Authors' calculations based on data from National Academies of Sciences 2015.

Implicit tax and subsidy rates in the calculation of lifetime annuities by gender in Portugal and Spain, 2014

	PORTUGAL		SPAIN		
Age	Men	Women	Men	Women	
50	-8.28%	7.13%	-7.60%	7.23%	
51	-8.42%	7.21%	-7.76%	7.36%	
52	-8.54%	7.28%	-7.91%	7.48%	
53	-8.63%	7.31%	-8.06%	7.60%	
54	-8.76%	7.38%	-8.22%	7.73%	
55	-8.87%	7.42%	-8.39%	7.86%	
56	-8.99%	7.47%	-8.54%	7.97%	
57	-9.10%	7.50%	-8.71%	8.10%	
58	-9.19%	7.51%	-8.87%	8.22%	
59	-9.32%	7.55%	-9.04%	8.34%	
60	-9.43%	7.57%	-9.19%	8.43%	
61	-9.55%	7.59%	-9.34%	8.51%	
62	-9.69%	7.62%	-9.50%	8.60%	
63	-9.82%	7.63%	-9.64%	8.66%	
64	-9.99%	7.66%	-9.78%	8.72%	
65	-10.13%	7.66%	-9.93%	8.77%	
66	-10.26%	7.64%	-10.05%	8.80%	
67	-10.40%	7.63%	-10.16%	8.80%	
68	-10.59%	7.65%	-10.31%	8.83%	
69	-10.75%	7.64%	-10.43%	8.82%	
70	-10.90%	7.60%	-10.58%	8.84%	
71	-10.98%	7.46%	-10.71%	8.83%	
72	-11.21%	7.45%	-10.84%	8.79%	
73	-11.46%	7.43%	-11.00%	8.78%	
74	-11.64%	7.32%	-11.13%	8.71%	
75	-11.84%	7.19%	-11.21%	8.60%	

LONGEVITY HETEROGENEITY

Moral problems with regards to pension schemes:

- I. Reciprocity between contributions and benefits systematically distorted in a life-time view
 - → Unjust transaction (commutative justice).
 - → Undeserved (dis)advantages (desert-catering egalitarianism).
- II. Focusing solely on monthly income, we might still be unhappy
 - about the implicit redistribution from poor to rich.
 - about a correlation between socio-economic status and entry into pension at all.

WAYS OUT

- I. Inclusion of socio-economic characteristics
 - Follow actuarial fairness rather than other goals (similar to private pension schemes).
 - Huge intra-group variations (→ individual assessments).
 - Administratively difficult.
 - Possible essentialization of sub-groups.

WAYS OUT

- I. Inclusion of socio-economic characteristics
- II. Harmonization of pension levels through taxation and subsidization

WAYS OUT

- I. Inclusion of socio-economic characteristics
- II. Harmonization of pension levels through taxation and subsidization
- III. Ignore the problem

COMMUTATIVE JUSTICE

- Violation of <u>commutative justice</u> or <u>desert-catering view</u> of distributive justice.
- Commutative justice: The pension scheme is morally just if contributions and benefits are in principle equivalent.
 - Aristotelian view: for transaction to be fair the exchanged goods shall be equivalent (Koller 2016).
 - Private pension schemes maintain commutative justice by definition (actuarial equivalence).
- Desert-catering egalitarianism as distributive justice: The pension scheme is morally just if benefits are deserved.
 - Desert as currency of commutative justice.
 - In pension politics, contributions (i.e. income) has been traditionally seen as the currency of desert.
 - Not the dominant view anymore, but even within this thought, longevity heterogeneity is a huge problem (it might aggravate in a contemporary, more holistic view).
 - Commutative Aristotelian justice mirrors desert-catering egalitarian approaches quite well.

DISTRIBUTIVE JUSTICE

- Goals of public pension schemes:
 - Commutative justice:
 - Risk pooling against the risks of longevity → insurance logic
 - Status preservation and differentiation (→ monthly instalments) → insurance logics
 - Distributive justice
 - Redistribution → welfare logics
- Conflicting goals of distributive and commutative justice (e.g. minimum pension levels, Finkler 2018).
- → Disentangle commutative from distributive from commutative justice (link to personal contribution/desert).
- → Public priority on distributive justice.

SUFFICIENTARIANISM

- Goodness derived from absolute (minimum) standards
- Sufficiency threshold alters the conception of justice
 - Those below should have priority ("positive thesis").
 - Allocation above ...
 - Don't matter at all ("negative thesis") (Casal 2007).
 - Are to be judged by a different standard (matching our moral intuitions, cf. Gaertner and Schokkaert 2011, 70ff).

→Sufficientarianism holds that a distribution is just when everyone has enough (Arneson 2013).

SUFFICIENTARIANISM

	Group I	Group 2	Aggregate
A	10	30	40
В	20	20	40
С	21	50	71

	Group I	Group 2	Group 3	Aggregate
A'	10	30	I	41
B'	20	20	I	41
C'	21	50	I	72
D'	21	45	5	71

Preference	(Deontic) Egalitarianism	Utilitarianism	Prioritarianism	Sufficientarianism (Threshold: 18)
I	В	С	С	B or C
II	В'	C'	D'	B', C' or D'

SUFFICIENTARIANISM AND PENSIONS

- Public pension schemes from a sufficientarian point of view
 - do not insure against a lower standard of living,
 - do insure against not having enough (against a too low standard).
- No or less of a duty for resource allocation above the sufficiency threshold.
- Commutative justice (contributions-benefits equivalence) is not morally relevant.
- → Longevity heterogeneity is not morally relevant.

SUFFICIENTARIANISM AND PENSIONS – IN PRACTICE

- Commutative justice <u>on top</u> of the "sufficient" state pension
 - Disentangle commutative from distributive justice.
 - Can still be facilitated by the state.
- Means-tested or not
 - Everyone should be above the threshold, not everyone should receive a certain amount.
 - Scheme is becoming even more progressive.
 - Sufficientarian paradigm: No problem with undeserved pension income.
 - Which in any case will be quite low (vis-à-vis administrative costs etc.).

SUFFICIENTARIANISM AND PENSIONS – SIDE-EFFECT

- Highly progressive:
 - Benefits uniform
 - Contributions still income-related (tax-related)
- De facto: low-income people will receive an implicit subsidy
- → Promising answer to life-span differences, although not concerned with them.

SUFFICIENTARIANISM AND PENSIONS – CHALLENGES

- Difficulties to define the threshold (Stracke 2016)
 - Criteria: non-ambiguous, not over-demanding, not under-demanding, aspect pluralism...
 - Start: existent thresholds such as minimum wage, poverty line etc.
- Societal resistance: weight of commutative justice in conservative welfare states (Mau 2014).
- General problems of system change in pension policies (path dependencies, legal claims etc.).
- Problems concerning entry into pension.

CONCLUSION

- Pension schemes on multiple pillars:
 - Main pillar: Distributive justice from a sufficientarian perspective
 - Commutative justice and longevity heterogeneity of little or no relevance.
 - Implicitly progressive and thus outweighing some effects of longevity heterogeneity.
 - Supplementary pillar: Commutative justice
 - Facilitated by the state or not.
- Some similar real-world cases, but usually a long way to go.

THANK YOU + LITERATURE

Thank you for your attention!

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